# 108TH CONGRESS 1ST SESSION

# H. R. 1495

To amend the Federal Food, Drug, and Cosmetic Act to safeguard public health and provide to consumers food that is safe, unadulterated, and honestly presented.

# IN THE HOUSE OF REPRESENTATIVES

March 27, 2003

Mr. Pallone introduced the following bill; which was referred to the Committee on Energy and Commerce

# A BILL

To amend the Federal Food, Drug, and Cosmetic Act to safeguard public health and provide to consumers food that is safe, unadulterated, and honestly presented.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE, REFERENCE, AND TABLE OF
- 4 **CONTENTS.**
- 5 (a) SHORT TITLE.—This Act may be cited as the
- 6 "National Uniform Food Safety Labeling Act".
- 7 (b) Reference.—Except as otherwise specified,
- 8 whenever in this Act an amendment is expressed in terms
- 9 of an amendment to a section or other provision, the ref-

- 1 erence shall be considered to be made to that section or
- 2 other provision of the Federal Food, Drug, and Cosmetic
- 3 Act (21 U.S.C. 321 et seq.).
- 4 (c) Table of Contents.—The table of contents is
- 5 as follows:
  - Sec. 1. Short title, reference, and table of contents.
  - Sec. 2. Labeling of raw or partially cooked foods and unpasteurized juice.
  - Sec. 3. Sale and labeling of frozen fish and shellfish.
  - Sec. 4. Sale of raw eggs.
  - Sec. 5. Statement of origin.
  - Sec. 6. Freshness date.
  - Sec. 7. Food labeled as natural.
  - Sec. 8. Labeling of kosher and kosher-style foods.
  - Sec. 9. Unit pricing.
  - Sec. 10. Grades for farm products.
  - Sec. 11. Regulations.

#### 6 SEC. 2. LABELING OF RAW OR PARTIALLY COOKED FOODS

- 7 AND UNPASTEURIZED JUICE.
- 8 Section 403 (21 U.S.C. 343) is amended by adding
- 9 at the end the following:
- (w)(1) Unless the label or labeling of raw or par-
- 11 tially cooked eggs, fish, milk, dairy products, shellfish, or
- 12 unpasteurized juice offered in a ready-to-eat form as a
- 13 deli, vended, or other item, or the label or labeling of a
- 14 ready-to-eat food containing as an ingredient raw or par-
- 15 tially cooked eggs, fish, milk, dairy products, shellfish, or
- 16 unpasteurized juice, discloses the increased risk associated
- 17 with eating such food in raw or partially cooked form.
- 18 "(2) Eggs, fish, milk, dairy products, and shellfish
- 19 routinely served raw or partially cooked, unpasteurized
- 20 juice, and ready-to-eat foods containing such raw or par-

- 1 tially cooked foods or unpasteurized juice as ingredients
- 2 shall bear the following: This food contains raw or par-
- 3 tially cooked eggs, fish, shellfish, or unpasteurized juice.
- 4 Children, the elderly, pregnant women, or persons with
- 5 weakened immune systems may experience severe
- 6 foodborne illness from eating this item.
- 7 "(3) The Secretary shall, in accordance with section
- 8 11 of the National Uniform Food Safety Labeling Act,
- 9 establish by regulation the labeling requirements of this
- 10 paragraph.".
- 11 SEC. 3. SALE AND LABELING OF FROZEN FISH AND SHELL-
- 12 **FISH.**
- 13 Section 403 (21 U.S.C. 343), as amended by section
- 14 2, is amended by adding at the end the following:
- 15 "(x)(1) Except as provided in subparagraph (2), if
- 16 it is fish or shellfish that has been frozen unless its label
- 17 or labeling bears a prominent and conspicuous statement
- 18 indicating that such product has been frozen.
- 19 "(2) This paragraph shall not apply to fish or shell-
- 20 fish that has been frozen prior to being smoked, cured,
- 21 cooked, or subjected to the heat of commercial steriliza-
- 22 tion.
- 23 "(3) The Secretary shall, in accordance with section
- 24 11 of the National Uniform Food Safety Labeling Act,

- 1 establish by regulation the labeling requirements of this
- 2 paragraph.".

# 3 SEC. 4. SALE OF RAW EGGS.

- 4 Section 403 (21 U.S.C. 343), as amended by section
- 5 3, is amended by adding at the end the following:
- 6 "(y)(1) If it is raw eggs, unless its label or labeling
- 7 states 'Children, the elderly, pregnant women, or persons
- 8 with weakened immune systems may experience severe ill-
- 9 ness from eating raw or partially cooked eggs.'
- 10 "(2) The Secretary shall, in accordance with section
- 11 11 of the National Uniform Food Safety Labeling Act,
- 12 establish by regulation the labeling requirements of this
- 13 paragraph.".

#### 14 SEC. 5. STATEMENT OF ORIGIN.

- 15 Section 403 (21 U.S.C. 343), as amended by section
- 16 4, is amended by adding at the end the following:
- 17 ``(z)(1) If it is a perishable agricultural commodity
- 18 as defined in section 1(b)(4) of the Perishable Agricultural
- 19 Commodities Act of 1930 (7 U.S.C. 499a(b)(1)), unless
- 20 it bears a label or labeling containing the country of origin
- 21 of the perishable agricultural commodity.
- 22 "(2) If it is a product derived from a perishable agri-
- 23 cultural commodity, including juice, frozen juice con-
- 24 centrate, fruit butter, preserves and jams, or canned or
- 25 frozen fruits or vegetables, unless it bears a label or label-

- 1 ing containing the country of origin of the perishable agri-
- 2 cultural commodity and the product derived from it.
- 3 "(3) The Secretary shall, in accordance with section
- 4 11 of the National Uniform Food Safety Labeling Act,
- 5 establish by regulation the labeling requirements of this
- 6 paragraph.".

#### 7 SEC. 6. FRESHNESS DATE.

- 8 Section 403 (21 U.S.C. 343), as amended by section
- 9 5, is amended by adding at the end the following:
- 10 "(aa)(1) Unless its label or labeling bears the date
- 11 upon which the food should no longer be sold because of
- 12 diminution of quality, nutrient availability, or safety. The
- 13 freshness date shall be stated in terms of the day and
- 14 month of the year if the food will not be fresh after 3
- 15 months on the shelf, or in terms of the month and year
- 16 if the product will be fresh for more than 3 months on
- 17 the shelf. The phrase 'use by' shall precede the date.
- 18 "(2) The Secretary shall, in accordance with section
- 19 11 of the National Uniform Food Safety Labeling Act,
- 20 establish by regulation the means of disclosing the
- 21 freshness date.".

# 22 SEC. 7. FOOD LABELED AS NATURAL.

- Section 403 (21 U.S.C. 343), as amended by section
- 24 6, is amended by adding at the end the following:

- 1 "(bb)(1) If its label or labeling bears the word 'nat-
- 2 ural', unless—
- 3 "(A) it contains no artificial flavoring, color ad-
- ditive, chemical preservative, or any other artificial
- 5 or synthetic ingredient added after harvesting; and
- 6 "(B) it has undergone no processing other than
- 7 minimal processing, such as the removal of inedible
- 8 substances or the application of physical processes
- 9 such as cutting, grinding, drying, homogenizing, or
- pulping.
- 11 "(2) This paragraph shall not apply to the use of the
- 12 terms 'natural flavors' and 'natural colors' as approved by
- 13 the Food and Drug Administration.
- 14 "(3) The Secretary shall, in accordance with section
- 15 11 of the National Uniform Food Safety Labeling Act,
- 16 establish by regulation the labeling requirements of this
- 17 paragraph.".
- 18 SEC. 8. LABELING OF KOSHER AND KOSHER-STYLE FOODS.
- 19 Section 403 (21 U.S.C. 343), as amended by section
- 20 7, is amended by adding at the end the following:
- (cc)(1) If it is falsely represented in the food's label
- 22 or labeling to be kosher, kosher for Passover, pareve, or
- 23 as having been prepared in accordance with orthodox Jew-
- 24 ish religious standards either by direct statements, orally

- 1 or in writing, or by display of the word 'Kosher', 'Kosher
- 2 for Passover', or 'Pareve'; or
- 3 "(2) if the food's label or labeling uses the term 'Ko-
- 4 sher' in conjunction with the words 'style' or 'type' or any
- 5 similar expression which might reasonably be calculated
- 6 to deceive a reasonable person to believe that a representa-
- 7 tion is being made that the food sold is kosher, kosher
- 8 for Passover, pareve, or prepared in accordance with or-
- 9 thodox Jewish religious standards.
- 10 "(3) The Secretary shall, in accordance with section
- 11 11 of the National Uniform Food Safety Labeling Act,
- 12 establish by regulation provisions that implement this
- 13 paragraph.".
- 14 SEC. 9. UNIT PRICING.
- 15 (a) IN GENERAL.—Section 403 (21 U.S.C. 343), as
- 16 amended by section 8, is amended by adding at the end
- 17 the following:
- 18 "(dd)(1) Unless its label or labeling bears the unit
- 19 price and the total price of the food as provided in this
- 20 paragraph.
- 21 "(2) As used in this paragraph:
- 22 "(A) The term 'unit price' of food shall mean
- the price per measure.
- 24 "(B) The term 'price per measure' shall
- 25 mean—

- "(i) price per pound for food whose net quantity is expressed in units of weight, except for such food whose net weight is less than 1 ounce which shall be expressed as price per ounce if the same unit of measure is used for the same food in all sizes;
  - "(ii) price per pint or quart for food whose net quantity is stated in fluid ounces, pints, quarts, gallons, or a combination thereof, if the same unit of measure is used for the same food in all sizes sold in the retail establishment; and
- 12 "(iii) price per 100 for food whose net 13 quantity is expressed by count, except as other-14 wise provided by regulation.
- 15 "(3) The Secretary shall, in accordance with section
- 16 11 of the National Uniform Food Safety Labeling Act,
- 17 establish by regulation a national program of pricing as
- 18 prescribed by this paragraph.".

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# 19 SEC. 10. GRADES FOR FARM PRODUCTS.

- Section 403 (21 U.S.C. 343), as amended by section
- 21 9, is amended by adding at the end the following:
- 22 "(ee)(1) Unless it bears a grade, where grading is
- 23 customary within the industry.
- 24 "(2) The Secretary shall, in accordance with section
- 25 11 of the National Uniform Food Safety Labeling Act,

- 1 establish by regulation a national program of grading for
- 2 food which is customarily graded.".

#### 3 SEC. 11. REGULATIONS.

- 4 (a)(1) Within 12 months after the date of the enact-
- 5 ment of this Act, the Secretary of Health and Human
- 6 Services shall issue proposed regulations to implement
- 7 paragraphs (w) and (ee) of section 403 of the Federal
- 8 Food, Drug, and Cosmetic Act. The proposed regulations
- 9 shall establish format requirements for the label state-
- 10 ments mandated by such sections. The required label
- 11 statements shall appear in easily legible boldface print or
- 12 type, with upper and lower case letters, and in distinct
- 13 contrast to other printed or graphic matter. The label
- 14 statements shall appear in a type size not less than the
- 15 largest type found on the label, except that used for the
- 16 brand name, product name, logo, or universal product
- 17 code, and in any case not less than the type size required
- 18 for the declaration of net quantity of contents statement
- 19 as prescribed by regulation printed in 21 C.F.R.
- 20 101.105(1). All required label statements shall be placed
- 21 on the information panel, except for the statements re-
- 22 quired by paragraphs (z) and (dd) of such section 403,
- 23 which shall be placed on the principal display panel.
- 24 (2) Not later than 24 months after the date of enact-
- 25 ment of this Act, the Secretary shall issue final regulations

- 1 to implement sections 403(cc)-(bb) of the Federal Food,
- 2 Drug, and Cosmetic Act.
- 3 (b) If the Secretary does not promulgate final regula-
- 4 tions under subsection (a)(2) upon the expiration of 24
- 5 months after the date of the enactment of this Act, the
- 6 proposed regulation issued in accordance with subsection
- 7 (a)(1) shall be considered as the final regulations upon
- 8 the expiration of such 24 months. There shall be promptly
- 9 published in the Federal Register notice of the new status
- 10 of the proposed regulations.

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